

COMMITTEE AMENDMENT

HOUSE OF REPRESENTATIVES

State of Oklahoma

SPEAKER:

CHAIR:

I move to amend HB4110 _____
Of the printed Bill
Page _____ Section _____ Lines _____
Of the Engrossed Bill

By deleting the content of the entire measure, and by inserting in lieu thereof the following language:

AMEND TITLE TO CONFORM TO AMENDMENTS

Amendment submitted by: Ross Ford

Adopted: _____

Reading Clerk

STATE OF OKLAHOMA

2nd Session of the 60th Legislature (2026)

PROPOSED POLICY
COMMITTEE SUBSTITUTE
FOR
HOUSE BILL NO. 4110

By: Ford

PROPOSED POLICY COMMITTEE SUBSTITUTE

An Act relating to state government; creating the Transparency and Accountability Platform (TAP) Act; providing definitions; establishing TAP platform to support a Supplemental Nutrition Assistance Program (SNAP) Integrity Overlay and a Corrections Transparency Overlay; authorizing the Department of Human Services (Department) and Department of Corrections (DOC) to procure and deploy the TAP platform in coordination with the Office of Management and Enterprise Services; clarifying the TAP platform shall be a thin overlay and not require replacement of core eligibility, supervision, or payment systems; identifying purposes for which the Department shall implement the TAP platform; directing the Department to implement an initial pilot program; authorizing the Department to expand the SNAP Integrity Overlay statewide after completion and review of pilot program; clarifying participation in TAP-enabled processes shall be consistent with federal SNAP eligibility; identifying the purposes for which DOC shall implement the TAP platform; directing DOC to implement an initial pilot program; authorizing Department to expand the Corrections Transparency Overlay statewide after completion and review of pilot program; directing biometric identifiers and templates to remain on participant's or supervised individual's device; clarifying the TAP platform may receive only nonbiometric cryptographic assertions; allowing the Department and DOC to receive and maintain nonbiometric data; limiting uses and retention of collected data; directing the

1 Department and DOC to provide clear, plain language
2 notices; granting the Department and DOC rulemaking
3 authority; granting the Office of Management and
4 Enterprise Services certain technical and security-
5 standard-setting authority; directing the Department
6 and DOC to submit quarterly written reports during
7 pilot phase; providing required report contents;
8 requiring reports be made available to the public;
9 requiring the TAP platform be interoperable with
10 certain programs of the Department and DOC;
11 clarifying ownership of data; clarifying that the
12 Department and DOC shall be responsible for
13 oversight; prohibiting participants and supervised
14 individuals from being sanctioned, denied benefits,
15 or found in violation solely because of a technical
16 failure of the TAP platform; directing for inclusion
17 of system failures in reports; creating the
18 Supplemental Nutrition Assistance Program Integrity
19 Overlay Revolving Fund; creating the Corrections
20 Transparency Overlay Revolving Fund; identifying
21 funding sources; providing purpose of funds;
22 providing for noncodification; providing for
23 codification; and providing an effective date.
24

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified
in the Oklahoma Statutes as Section 11010.1 of Title 74, unless
there is created a duplication in numbering, reads as follows:

This act shall be known and may be cited as the "Transparency
and Accountability Platform (TAP) Act".

SECTION 2. NEW LAW A new section of law to be codified
in the Oklahoma Statutes as Section 11010.2 of Title 74, unless
there is created a duplication in numbering, reads as follows:

As used in this act:

1 1. "Cryptographic assertion" means a nonbiometric,
2 cryptographically secured message from a device indicating the
3 result of an on-device biometric check such as success or failure
4 without transmitting biometric data;

5 2. "Decentralized, on-device biometric authentication" means
6 biometric recognition performed entirely on a user's device, wherein
7 biometric identifiers and templates never leave the device and are
8 never stored or shared with the Department of Human Services
9 (Department), the State Department of Corrections (DOC), the
10 Transparency and Accountability Platform (TAP) provider, or any
11 third party;

12 3. "Event" means a defined interaction relevant to program
13 integrity or supervision, including but not limited to:

14 a. for the Supplemental Nutrition Assistance Program
15 (SNAP): enrollment, recertification, account
16 creation, device registration, or other high-risk
17 transactions, and

18 b. for the Department of Corrections: supervision of
19 check-ins, curfew verifications, program or treatment
20 attendance, and other required contacts;

21 4. "Participant" means an applicant for, or recipient of, SNAP
22 or related Department of Human Services-administered benefits;

23 5. "Supervised individual" means a person under the authority
24 or supervision of the Department of Corrections, including, but not

1 limited to, parole, probation, community supervision, or similar
2 status;

3 6. "Thin overlay" means a technology layer that interfaces with
4 existing eligibility, case management, supervision, and payment
5 systems without replacing those core systems; and

6 7. "Transparency and Accountability Platform" or "TAP platform"
7 means a digital platform, implemented as a thin overlay to existing
8 systems, which provides, at a minimum:

- 9 a. decentralized, on-device biometric authentication,
- 10 b. geolocation or geofence-based verification of events,
- 11 c. cryptographic timestamping of events, and
- 12 d. an automated policy rules engine or logic layer to
13 evaluate events for fraud, noncompliance, or anomalies
14 in real time.

15 SECTION 3. NEW LAW A new section of law to be codified
16 in the Oklahoma Statutes as Section 11010.3 of Title 74, unless
17 there is created a duplication in numbering, reads as follows:

18 A. The Transparency and Accountability Platform (TAP platform)
19 is hereby established as a statewide technology framework to
20 support:

21 1. A Supplemental Nutrition Assistance Program (SNAP) Integrity
22 Overlay administered by the Department of Human Services
23 (Department); and
24

1 2. A Corrections Transparency Overlay administered by the State
2 Department of Corrections (DOC).

3 B. The Department and DOC are authorized to procure, deploy,
4 operate, and require the use of the TAP platform within their
5 respective program areas, in coordination with the Office of
6 Management and Enterprise Services and subject to state procurement
7 laws.

8 C. The TAP platform shall be designed and implemented as a thin
9 overlay, interoperable with existing state systems, and shall not
10 require replacement of existing core eligibility, supervision, or
11 payment systems.

12 SECTION 4. NEW LAW A new section of law to be codified
13 in the Oklahoma Statutes as Section 11010.4 of Title 74, unless
14 there is created a duplication in numbering, reads as follows:

15 A. The Department of Human Services (Department) shall
16 implement the TAP platform as a Supplemental Nutrition Assistance
17 Program (SNAP) Integrity Overlay for the following purposes:

18 1. To verify the identity of participants during enrollment,
19 recertification, and device registration through decentralized, on-
20 device biometrics;

21 2. To associate defined events with geolocation and
22 cryptographic timestamps to the extent permitted by federal SNAP law
23 and guidance;

1 3. To support detection and deterrence of identity-based fraud,
2 skimming, cloning, and stolen benefit misuse; and

3 4. To provide dashboards, audit logs, and analytics for
4 oversight, reporting, and fraud investigation.

5 B. The Department shall implement an initial pilot program
6 using the TAP platform:

7 1. Pilot launch shall occur within six (6) months of receipt of
8 funding appropriated for this purpose;

9 2. The pilot shall run for a duration of not less than six (6)
10 months and not more than twelve (12) months;

11 3. The pilot may be limited to designated geographic areas or
12 participant populations; and

13 4. The Department shall submit quarterly reports to the
14 Legislature during the pilot period, including fraud metrics, access
15 issues, and administrative impacts.

16 C. After completion of the pilot and review of the reports
17 required by this act, the Department is authorized to expand the
18 SNAP Integrity Overlay statewide, subject to any additional
19 conditions or modifications enacted by the Legislature.

20 D. Participation in TAP-enabled platform processes shall be
21 administered in a manner consistent with federal SNAP eligibility,
22 cooperation, and nondiscrimination requirements, and no participant
23 shall be denied or terminated from SNAP solely due to technical
24 failure of the TAP platform.

1 SECTION 5. NEW LAW A new section of law to be codified

2 in the Oklahoma Statutes as Section 11010.5 of Title 74, unless
3 there is created a duplication in numbering, reads as follows:

4 A. The State Department of Corrections (DOC) shall implement
5 the TAP platform as a Corrections Transparency Overlay for the
6 following purposes:

7 1. To verify the identity of supervised individuals at
8 enrollment and during required check-ins, curfew verifications, and
9 program attendance through decentralized, on-device biometrics;

10 2. To associate such supervision events with geofenced location
11 data and cryptographic timestamps;

12 3. To provide officers, supervisors, courts, and boards with
13 dashboards and immutable audit logs of compliance and violations;
14 and

15 4. To support automated alerts when events are missed, late, or
16 out of authorized locations, pursuant to DOC rules.

17 B. The DOC shall implement an initial pilot program using the
18 TAP platform:

19 1. The pilot program shall commence within three (3) months to
20 six (6) months of receipt of funding appropriated for this purpose;

21 2. The pilot program shall run for a duration of approximately
22 twelve (12) months;

23 3. The pilot program may be limited to selected supervision
24 populations or regions; and

1 4. The DOC shall submit quarterly reports to the Legislature
2 during the pilot period, including compliance outcomes, officer
3 workload impacts, and system performance.

4 C. After completion of the pilot program and review of the
5 reports required by this act, the DOC is authorized to expand the
6 Corrections Transparency Overlay statewide, subject to any
7 additional conditions or modifications enacted by the Legislature.

8 D. Use of the TAP platform for supervision shall be limited to
9 purposes reasonably related to conditions of supervision and public
10 safety, and technical failures shall be considered in evaluating
11 alleged violations.

12 SECTION 6. NEW LAW A new section of law to be codified
13 in the Oklahoma Statutes as Section 11010.6 of Title 74, unless
14 there is created a duplication in numbering, reads as follows:

15 A. 1. Biometric identifiers and templates used for
16 authentication under this act shall remain on the participant's or
17 supervised individual's device (or a designated secure device) and
18 shall not be transmitted to, stored by, or shared with the
19 Department of Human Services (Department), the State Department of
20 Corrections (DOC), the TAP platform provider, or any third party.

21 2. The TAP platform may receive only nonbiometric cryptographic
22 assertions indicating whether on-device biometric authentication
23 succeeded or failed. Such assertions shall not contain biometric
24

1 data and shall not be usable to reconstruct any biometric
2 identifier.

3 B. 1. The Department and DOC may receive and maintain non-
4 biometric data, including event identifiers, device identifiers,
5 geolocation data, timestamps, and compliance status derived from
6 policy logic; and

7 2. Access to such data shall be restricted to authorized
8 personnel, governed by written policies, and recorded in tamper-
9 evident audit logs.

10 C. 1. For the Department, data from the TAP platform shall be
11 used only for administration, integrity, and oversight of the
12 Supplemental Nutrition Assistance Program (SNAP) and directly
13 related human-services programs;

14 2. For the DOC, data from the TAP platform shall be used only
15 for administration and oversight of supervision and related
16 correctional purposes; and

17 3. Data collected under this act shall not be used for
18 unrelated general surveillance or for commercial purposes.

19 D. 1. The Department shall retain nonbiometric TAP platform
20 data only as necessary to comply with federal SNAP requirements,
21 state records laws, and applicable privacy protections;

22 2. The DOC shall retain nonbiometric TAP platform data only as
23 necessary to comply with DOC policy, criminal justice information
24 system requirements, and state records laws; and

1 3. All nonbiometric data shall be protected by encryption in
2 transit and at rest and by tamper-evident logging of access and
3 changes.

4 E. The Department and DOC shall provide clear, plain language
5 notices to participants and supervised individuals describing the
6 use of the TAP platform, what data is collected, how it is used, how
7 long it is retained, and how records may be challenged.

8 SECTION 7. NEW LAW A new section of law to be codified
9 in the Oklahoma Statutes as Section 11010.7 of Title 74, unless
10 there is created a duplication in numbering, reads as follows:

11 A. The Department of Human Services (Department) is authorized
12 to promulgate rules for the Supplemental Nutrition Assistance
13 Program (SNAP) Integrity Overlay, including, but not limited to:

- 14 1. Enrollment and device registration procedures;
15 2. Use of TAP platform assertions in eligibility and fraud
16 investigations;
17 3. Appeals and identity-challenge processes;
18 4. Reporting, timelines, and data retention policies; and
19 5. Alternative procedures for individuals unable to use TAP
20 platform technology.

21 B. The State Department of Corrections (DOC) is authorized to
22 promulgate rules for the Corrections Transparency Overlay,
23 including, but not limited to:

- 24 1. Enrollment and device assignment procedures;

2. Use of TAP platform data in supervision decisions and violation reports;
3. Appeals, dispute, and correction processes;
4. Data retention and access policies consistent with Criminal Justice Information Systems and other standards; and
5. Officer training and use of dashboards and alerts.

C. The Office of Management and Enterprise Services may adopt technical and security standards to ensure interoperability, cybersecurity, and consistent implementation of the TAP platform across agencies.

SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 11010.8 of Title 74, unless there is created a duplication in numbering, reads as follows:

A. During each pilot phase, the Department of Human Services (Department) and the State Department of Corrections (DOC) shall submit quarterly written reports to the President Pro Tempore of the Oklahoma State Senate, the Speaker of the Oklahoma House of Representatives, and relevant oversight committees.

B. Reports from the Department shall include, at a minimum:

1. Estimates of reductions in fraud and improper payments;
2. Impacts on processing times and administrative workload;
3. Access and usability issues, including impacts on older adults and rural participants; and
4. Recommendations for statewide expansion or modification.

1 C. Reports from the DOC shall include, at a minimum:

2 1. Compliance rates and changes in violations or absconding
3 incidents;

4 2. Impacts on officer workload and supervision efficiency;

5 3. System performance and failure incidents; and

6 4. Recommendations for statewide expansion or modification.

7 D. Reports shall be made available to the public, with
8 personally identifiable information removed or redacted in
9 accordance with state and federal law.

10 SECTION 9. NEW LAW A new section of law to be codified
11 in the Oklahoma Statutes as Section 11010.9 of Title 74, unless
12 there is created a duplication in numbering, reads as follows:

13 A. The TAP platform shall, to the extent practicable, be
14 interoperable with:

15 1. The Department of Human Services' (Department) eligibility
16 and case management systems and electronic benefit transfer (EBT)
17 processors;

18 2. The State Department of Corrections' (DOC) case management
19 and supervision systems, as well as court and parole board
20 information systems;

21 3. The Office of Management and Enterprise Services' (OMES)
22 identity and security services; and

23 4. Applicable federal systems and standards.
24

1 B. The state shall retain ownership of its data and
2 configurations created under contracts implementing the TAP
3 platform, and vendors shall retain intellectual property rights in
4 their pre-existing and general purpose technologies, subject to
5 license terms negotiated in procurement.

6 SECTION 10. NEW LAW A new section of law to be codified
7 in the Oklahoma Statutes as Section 11010.10 of Title 74, unless
8 there is created a duplication in numbering, reads as follows:

9 A. The Department of Human Services (Department) and the State
10 Department of Corrections (DOC) shall each be responsible for
11 oversight of their respective implementations of the TAP platform
12 and for mitigating the effects of system failures.

13 B. No participant or supervised individual shall be sanctioned,
14 denied benefits, or found in violation solely because of a technical
15 failure of the TAP platform, including outages, connectivity issues,
16 or erroneous system outputs, without appropriate review and
17 remediation.

18 C. System failures that materially affect program integrity or
19 supervision outcomes shall be documented and reported in the
20 periodic reports required by Section 8 of this act.

21 SECTION 11. NEW LAW A new section of law not to be
22 codified in the Oklahoma Statutes reads as follows:

23 A. There is hereby created in the State Treasury a revolving
24 fund for the Oklahoma Department of Human Services to be designated

1 the "Supplemental Nutrition Assistance Program Integrity Overlay
2 Revolving Fund". The fund shall be a continuing fund, not subject
3 to fiscal year limitations, and shall consist of all monies received
4 by the Department of Human Services from monies appropriated by the
5 Legislature, federal funds, grants, and other lawful funding
6 sources. All monies accruing to the credit of said fund are hereby
7 appropriated and may be budgeted and expended by the Department of
8 Human Services for the purpose of planning, developing, piloting,
9 and deploying the Supplemental Nutrition Assistance Program (SNAP)
10 Integrity Overlay and shall include:

- 11 1. Due diligence and federal compliance analysis;
- 12 2. Integration mapping and application development;
- 13 3. Backend system configuration and deployment;
- 14 4. Training, dashboards, and oversight tools; and
- 15 5. Pilot implementation and evaluation.

16 Expenditures from said fund shall be made upon warrants issued by
17 the State Treasurer against claims filed as prescribed by law with
18 the Director of the Office of Management and Enterprise Services for
19 approval and payment.

20 B. There is hereby created in the State Treasury a revolving
21 fund for the Oklahoma Department of Corrections to be designated the
22 "Corrections Transparency Overlay Revolving Fund". The fund shall
23 be a continuing fund, not subject to fiscal year limitations, and
24 shall consist of all monies received by the State Department of

1 Corrections from monies appropriated by the Legislature, federal
2 funds, grants, and other lawful funding sources. All monies
3 accruing to the credit of said fund are hereby appropriated and may
4 be budgeted and expended by the Oklahoma Department of Corrections
5 for the purpose of planning, developing, piloting, and deploying the
6 Corrections Transparency Overlay and shall include:

- 7 1. Requirements gathering and policy design;
- 8 2. Pilot deployment, including hardware and software;
- 9 3. Officer dashboards and mobile interfaces; and
- 10 4. Reporting and analytics tools.

11 Expenditures from said fund shall be made upon warrants issued by
12 the State Treasurer against claims filed as prescribed by law with
13 the Director of the Office of Management and Enterprise Services for
14 approval and payment.

15 SECTION 12. This act shall become effective November 1, 2026.

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